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# RAINHAM & WENNINGTON AND SOUTH HORNCHURCH WORKING PARTY SUPPLEMENTARY AGENDA

6.00 pm

Tuesday 19 August 2014 Havering Town Hall, Main Road, Romford

Members 6: Quorum 2

COUNCILLORS:

Robert Benham Michael Deon Burton (Chairman) Osman Dervish Phil Martin Barry Mugglestone Reg Whitney

> For information about the meeting please contact: Richard Cursons 01708 432430 richard.cursons@onesource.co.uk

The Working party is responsible for setting a strategic vision for regeneration in Rainham and Wennington and South Hornchurch and for liaising with key players to ensure the vision is understood by other public and private sector partners. Specifically the Working Party will:

- Review the existing regeneration vision for the area and renew and revise it as necessary, agreeing a new overall strategic vision to guide regeneration within the area and work with public and private sector partners.
- Ensure that the Council's other strategies and strategic frameworks support this vision wherever possible.
- Engage with local business to support business growth and retention within the area.
- Lobby to ensure all necessary infrastructure is in place to support any development within the area.
- Work to ensure that local people benefit as much as possible from new business opportunities within the area.
- Work to ensure that any new housing development is appropriate to the needs of the people of Havering, designed to meet local needs and developed in the best possible way to allow local people access to new homes.
- Ensure sufficiently strong partnership arrangements are in place with the GLA and other key bodies to ensure sufficient influence to deliver the agreed programme.

The Working Party will be an Advisory Committee and as such may make recommendations to the Executive but any decisions in relation to matters within the remit of the Working Party will be taken through the normal executive decision making processes of the Council.

# AGENDA ITEMS

#### 5 UPDATE ON RAINHAM COMPASS (Pages 1 - 38)

An update will be given at the meeting.

# 7 **GREATER LONDON AUTHORITY - HOUSING ZONES** (Pages 39 - 42)

An update will be given at the meeting.

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# Agenda Item 5

### Rainham & Wennington & South Hornchurch Working Party.

#### Update on the Rainham Compass Programme.

#### Background

The Rainham Compass vision, agreed by cabinet in June 2009, outlined the Council's ambition for Rainham Village, the London Riverside and the surrounding area. Set around the 4 key points of Village, Enterprise, Community and Riverside, it detailed ambitious plans to preserve and promote Rainham's rich heritage while further strengthening the community and providing greater cultural, educational and economic opportunities for local people.

A further report to cabinet (see below) in February 2014 set out a five year review of the Rainham Compass and its achievements. The key headline was that over the five years since its inception the Rainham Compass programme had delivered on all [23] of the recommendations relating to specific projects and initiatives as set out in the June 2009 Cabinet report. Also that alongside the main programme of projects identified in the report significant additional regeneration activity has been undertaken and is continuing throughout the Compass area.

#### Recommendation

Members are asked to consider the progress and achievements of the Rainham Compass Programme.

#### And

Review progress made under each of the four themes at future working party meetings and consider whether work has been completed or where regeneration activity should be continued and intensified.

#### Rainham Compass Themes.

#### 1. Rainham Village.

"We want to preserve and add to the attractive heritage of the Village and enhance the quality of life by providing an improved and safer local environment, enriched by educational and cultural opportunities for everyone."

Rainham Village has been the focus of significant regeneration investment and activity, 10 of the 23 original 2009 report recommendations dealt with projects designed to transform the built heritage, public realm and transport infrastructure. All the major projects have been delivered including the New Rainham Library, Rainham Station Interchange, the Rainham Traffic Management System, the Tesco Walkway and open space, shopfront improvements and large areas of public realm improvements , Rainham Village School refurbishment and creation of a new Childrens' Centre. The Rainham Village Christmas and Summer Fayres have been supported and are extremely successful and a number of cultural events have been held in the restored Rainham Hall Gardens and a further programme has been developed with the National Trust as Rainham Hall and the Coach House is restored and developed into a mainstream National Trust

heritage destination. Additional work is nearly complete to transform Rainham Station forecourt as a gateway to the Village and Marshes and to create new space in the ROYALS centre to provide a Youth Enterprise project and event space.

The Rainham Village programme as set out in the 2009 cabinet report is complete.

However, further projects are developing or were not considered in the original programme, for example the need to refurbish and extend the Creekside Park, secure high quality residential development on the Broadway site, extend the shopfront improvement scheme, develop the heritage tourism economy and create opportunities for business growth. Support to local GPs in securing a site and funding for a new surgery and clinic in the Village. Developing a scheme to deliver a new leisure centre and secure new housing opportunities for local people.

## 2. Rainham Enterprise.

"Centred on the opportunities afforded by CEME, we want to offer more training for local people to help them take advantage of the economic development of the Thames Gateway region. Creating thousands of high value jobs for local people and building an infrastructure to support local businesses is a priority."

The Riverside remains strategically important to both Havering and London as a major business and employment growth area and with the largest reservoir of brownfield industrial land in London it is important for securing growth in London's economy. Changes to NNDR and Council funding will also raise the profile of the area's potential as a business growth area and the Council's role as a business friendly authority in supporting the areas development.

The Rainham Enterprise programme has had notable successes -

The re-election of the BID and continuing partnership working to secure improvements to the public realm and crime prevention measures.

The CEME centre is recognised as a world class centre for innovation and design, with a focus on engineering, manufacturing and technology clusters, and with additions to the campus including the High Speed Sustainable Manufacturing Institute and the planned ELUTEC Academy has enhanced that reputation. CEME has a successful Innovation Centre run by Oxford Innovations which operates at or near capacity. CEME is seeking funding with support from the Council and the BID to provide additional start up and early stage accommodation. Continued working with CEME is a vital part of the vision for the area.

The Tesco distribution centre development on Beam Park has created 1,200 new jobs and the Wildspace business units and Beam Reach 8 development are now fully occupied and sustaining a further 1,000 new jobs.

For the Riverside to achieve its potential as a major focus of business growth, creating an additional 5,000 new jobs and attracting new investment and firms a comprehensive programme of enabling work is required.

The Council is currently working in partnership with the London Riverside BID to develop a strategic programme of development opportunities, including physical

improvements to the appearance of the area, which suffers from poor perception and image among potential investors.

The business area is almost completely unserved by public transport and work is underway to assess the constraints on growth that poor access to public transport causes – firms report difficulties around recruitment and retention, some firms only recruit on the basis that employees have access to cars – and what improvements, particularly to bus services, will be needed to stimulate and accommodate future growth.

Other work is looking at which potential business sectors may be encouraged to locate in the Riverside for example high value added hi tech industries could cluster around CEME and which improvements to the areas "offer" could secure inward investment.

The GLA is a major landowner in the area with 35 hectares of developable land. . Apart from the successful Easterpark development and the Tescos distribution centre, progress has been slow in attracting inward investors. It is important that

the Council's input is maintained to ensure potential developments are appropriate

and reflect the Council's Business Growth Strategy objectives. The GLA are embarking on a procurement exercise for a development partner across all its sites, it is important that the Councils objectives are embedded in this process.

Additional issues include the comprehensive regeneration of the Salamons Way area - currently extremely run down, visually unattractive and an image stereotype of the worst kinds of activity, bad neighbour uses that deter quality firms from locating in the area. The proposed Belvedere/ Rainham river crossing currently in consultation, which will have far reaching impacts in the area.

#### 3. Rainham Community

"Focussing on the communities to the west and north of Rainham Village, we aim to create a greener environment with high quality homes for local people. We also aim to improve public transport and increase local opportunities to access first class education, health and other local facilities."

Much has been achieved including the popular Orchard Village residential development now in its last phase. On the former Carpetright Site – Construction is nearing completion on the largest Passivhaus development in East London and will provide 52 affordable homes of 26 x 4 bed houses, 8 x 3 bed houses, 12 x 2 bed apartments and 6 accessible flats. New Plymouth and Napier Houses - Council investment of £1.5 million to bring 88 flats up to decent homes standard ensuring that every flat in the block has a new kitchen and new bathroom with the aim of completing work by summer 2014 with innovative plans to install a winter garden in every flat and create 16 new family homes.

The creation of the Havering College construction campus with 600 students. The creation of 53ha of new and accessible green space on the Beam Washlands.

The future focus will be on the large residential development and employment sites along the A1306 particularly on the GLA owned Beam Park site and the adjacent Somerfield development and Dovers Corner ensuring that development

is appropriate, high quality and delivers new housing opportunities for local people. This will include the masterplanning of the A1306 and development of a series of public realm and transport improvements for TfL LIP funding. A new rail station at Beam Park is vital to ensure existing communities are able to access employment opportunities where public transport has historically been poor. New development will require new schools and community infrastructure work is continuing to identify needs and funding and sites to deliver them.

Skill levels in the area are currently amongst the lowest in London and one area of South Hornchurch is still amongst the 10% of most deprived in the country. There is a need to address these issues and ensure that local residents are able to benefit fully from the new opportunities offered by the areas ongoing regeneration.

# 4. Rainham Riverside

"Creating high quality public spaces and easy access to the beauty of the Thames and Riverside area is at the heart of our vision to develop Rainham as an attraction in its own right. Supported by partnership work and multi-million pound investment, we aim to boost the local economy based on the area's environmental heritage."

Successful village environmental improvements are described above. But at the heart of this ambition is Rainham 'Wildspace' – involving the development of a 640 hectare regional visitor destination comprised of Rainham, Wennington and Aveley Marshes and the adjacent landfill site.

There has been major progress delivering funding for the entire site totalling c£30m, the establishment of the RSPB Rainham Marshes Nature Reserve and the Purfleet Environment and Education Centre, the Rainham to Purfleet Path, Rainham Marshes Local Nature Reserve, Rainham to the River – access improvements to the River and Marshes, Rainham Trackway linking Rainham Village and the station directly into the marshes through an innovative high level walkway, Mardyke Bridge and the Three Crowns Open Space.

Despite these successes a lot more needs to be done to achieve the regional visitor destination ambition and the economic development advantages that would come with this. The Council, with the support of RSPB, is seeking to develop a new, higher level governance arrangement for Wildspace, with a Partnership Board chaired by the Leader of the Council. Veolia ES plc, however, will only support the project through a S106 Agreement if it achieves planning permission for extended landfill period brought about by changes in the waste management industry. Moreover funding has become scarce and the Council and its partners rely greatly on the continued support of the Veolia North Thames trust in the regard.

#### Recommendation

Members are asked to consider whether:

- 1. The vision, goals and ambitions of the ongoing Rainham Compass Programme and the four project themes of Village, Enterprise, Community and Riverside are still relevant to the continuing regeneration of Rainham and the London Riverside, or require a revision of focus and activity. And:
- 2. Review progress made under each of the four themes and consider whether work has been completed or where regeneration activity should be continued or intensified.

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CABINET	
Subject Heading:	Rainham Compass Programme
Cabinet Member:	Cllr Michael Armstrong Cabinet Member for Transformation
CMT Lead:	Cynthia Griffin Group Director Culture, Community and Economic Development
Report Author and contact details:	Christopher Barter Economic Development Programmes and Projects Manager, Economic Development <u>christopher.barter@havering.gov.uk</u>
Policy context:	Rainham Compass Programme Rainham Compass Cabinet Reports June 2009 Havering Local Development Framework
Financial summary:	This report is primarily reporting outcomes against plan, and has no specific financial implications. Moving forward, once infrastructure plans are complete, programme spend will largely be capital and it is envisaged, externally sourced through partnership working. There are no specific financial implications.
Is this a Key Decision?	No
When should this matter be reviewed?	April 2016
Reviewing OSC:	Towns and Communities

# The subject matter of this report deals with the following Council Objectives

Ensuring a clean, safe and green borough	х
Championing education and learning for all	х
Providing economic, social and cultural activity	х
in thriving towns and villages	Х
Valuing and enhancing the lives of our residents	Х
Delivering high customer satisfaction and a stable council tax	Х

### SUMMARY

At the beginning of this term, ten Strategic Administration Projects were established to help deliver services more effectively and in new ways. The Projects were each to be driven by a Member of the Cabinet, working with a select team of officers, representing a diverse variety of disciplines within the Council.

The projects were:

Council Effectiveness Think Family Open Government Community Action Harold Hill Ambitions Neighbourhood Responsibility Civic Pride Future Financing Rainham Compass Romford Regeneration

In the last year of this Administration, it is intended that each Project will be reporting back to Cabinet, to note the achievements attained and the progress made.

The Rainham Compass vision, agreed by cabinet in June 2009, outlined the Council's ambition for Rainham Village and the surrounding area. Set around the 4 key points of Village, Enterprise, Community and Riverside, it detailed ambitious plans to preserve and promote Rainham's rich heritage while further strengthening the community and providing greater cultural, educational and economic opportunities for local people.

The vision brought together a number of projects and programmes developed through wide ranging consultation and engagement with the local community and partner organisations, to ensure that the community is fully engaged with, and contribute to the transformative projects that reflect the aspirations of local people and transform the quality of life in the area for the better. Importantly it also to take into account what local people had identified as desirable in their areas such as improved environment, services and safety. The vision was summarised in the Rainham Compass document, which for the past four years has provided a framework to guide future changes, As such, the Rainham vision is an important part of Havering Council's 20 year "Living Ambition" – to improve quality of life for all of Havering's residents and create towns and communities that are places of culture, commerce, community and beauty of which residents will be proud.

At the commencement of the Rainham Compass Programme Place Surveys and Your Council Your Say survey indicated that the residents of Rainham had some of lowest levels of satisfaction with Council services and initiatives in the Borough with only 30 % satisfied with services and 28% feeling safe in their area.

This report reviews the achievements of the Rainham Compass Programme to date in delivering on the 23 recommendations agreed to by Cabinet in June 2009. Key projects which have been successfully consulted upon and delivered include

- Rainham Village Transport Management System and public realm improvements
- Rainham Library, learning and community centre a new community and cultural facility for local people, due to complete and open May 2014.
- Rainham Station Interchange

- Rainham Primary School- integrated children's' centre and education provision
- Rainham Hall Gardens restoration, creation of a community open space in the heart of Rainham Village
- Orchard Village demolishing unpopular tower blocks and creating decent homes for local people
- High quality employment space on Easter Park, a 30 acre business park owned by the GLA for over 1,000 local jobs
- New Tesco distribution centre on Beam Reach 5, a 90 acre employment site owned by the GLA, creating 800 local jobs
- The re-election of the London Riverside Business Improvement District to support business growth in the strategic employment area
- Wildspace a new community park, reconnecting the Rainham community back to the river and the marshes, connecting people to green space



The first four years of this Programme have been highly successful in delivering and initiating a complex series of physical change projects which have improved the built and natural environment. In taking the programme forward the objective is to build on the successful delivery of key physical projects and the significant development of large brownfield sites and capitalise on this investment. This will ensure that economic growth is fostered, with an even stronger focus on economic and housing opportunities for local people can be sustained, particularly through the development of the GLA owned, brownfield employment and housing sites.

In particular, there will be a renewed focus on the creation of a new garden suburb at Beam Park, a GLA owned 70 acre site spanning across Havering and Barking and Dagenham, to create a residential led mixed use development providing family homes for local people in line with the Council's existing planning policies.

Overall the Compass Programme has delivered a steady rise in local residents satisfied with their local area with 67% satisfied in 2013 compared to just 57% in 2011.Further environmental improvements have seen a 22% rise in Rainham residents agreeing that local parks and open spaces are clean and tidy from 55% in 2012 to 77% in 2013. Projects that are reshaping the public realm and creating new civic spaces have contributed to a 27% rise in people feeling very safe in Rainham from 28% in 2009 to 55% in 2013.

# RECOMMENDATIONS

#### Recommendations

- 1. That the Cabinet note the progress made to date on the Rainham Compass Programme.
- 2. That Cabinet authorise the Head of Economic Development and other officers and portfolio holders to work with the GLA and London Borough of Barking and Dagenham to develop proposals for a residential led mixed use development on Beam Park providing homes for local people in line with the Council's existing planning policies.

**REPORT DETAIL** 

#### 1. Strategy and Programme

- 1.1 Rainham and the London Riverside had previously been identified by the Council as the key growth opportunity not only for the Riverside area but for the Borough as a whole and the emerging vision was responding directly to the main challenges facing the regeneration of the borough such as low paid local jobs, poor low and higher level skills, pockets of deprivation and inequality, low rates of business formation, derelict land, the public's perceived fear of crime and the pressure created by an ageing population. Importantly it also took into account what local people had identified as desirable in their areas such as improved environment, services and safety.
- 1.2 In June 2004, Cabinet endorsed a public consultation on a planning framework for London Riverside based on existing Interim Planning Guidance (IPG) and emerging area frameworks. Following that, the South Havering Area Committee on 30th November 2004 endorsed the process and scope of a wide ranging public consultation on the then emerging Regeneration Options for London Riverside.

- 1.3 A series of consultation events with local people, businesses and interest groups, were run from November 2004 to April 2005. Approximately 700 contacts were made during this process. The results are summarised as follows:
  - 88% support for development of the Conservation Park on Rainham Marshes
  - 80% support for Rainham to Purfleet path
  - 70% support for a new, library and learning centre.
  - 70% support for Rainham Hall and Gardens
  - 63% supported new transport proposals.
  - 51% supported a new station at Beam Park
  - 70% supported the upgrade of Ferry Lane North
  - 60% were against housing proposals, with particular concern being expressed about high rise 1-2 bed apartments. However, the need for new housing was acknowledged and preference was expressed for options containing family housing of high quality design and environmental standards.
- 1.4 The results from the Regeneration Options consultation were subsequently incorporated into the Local Development Framework, Core Strategy and Site Specific Allocations. These were again consulted upon during November 2006 prior to the Examination in Public, Inspector's approval and adoption by the Council in October 2008. These policies and proposals were then included as the basis for the London Thames Gateway Development Corporation's Development Framework 2006.
- 1.5 A detailed further consultation on the Rainham Public Realm was carried out over March to October 2008. The intention was to update on progress since 2005 and to consult on specific projects within the historic public realm of Rainham village. This targeted specific groups and service users, youth, school pupils and shop owners, along with general coverage. Consultation took place through a number of different methods specifically designed to encourage engagement and participation and to generate substantive responses to projects from all sections of the community, these included creative consultation days, cafe style interactive workshops, heritage walks and through creative projects including using film, audio and visual arts. The creative projects included: drama workshops with the ROYALS as part of the walkway project; students from Chafford School producing landscape designs for Rainham Hall Gardens in workshops; and art based engagement events. This consultation involved 500 people, adults, youth and children and the key issues identified were as follows;
  - Rainham Walkway fear of crime was raised with a wish to 'open up' the walkway and make it bright.
  - Creekside Park and extension desire to create public artwork, in a natural and wild area to reflect the history of the creek and open up the space to make it visible from the road.
  - Rainham Traffic Management view that parking bays were needed outside the shops in the village and a one way system was favoured to resolve congestion problems.

- Rainham Hall and Gardens a wish to make it more accessible as a community space and putting in picnic benches to encourage people to spend time there.
- Station area / library / Civic Square a view was expressed that there was a need for somewhere to bring back the feel of a village and a sense of community, the creation of public artwork and the desire that the design of this space should be sympathetic to the village and historical setting.

In all cases projects were supported with people uniformly expressing a strong desire to see the Village and its heritage and facilities protected and improved



Rainham Traffic Management and War Memorial one-way system

1.6 Listening to the views expressed by local people and developing an understanding of the challenges faced by the area, while appraising the many opportunities in the area, led to the development of a vision and a set of goals for Rainham. This vision, which is in line with the Sustainable Community Strategy Goal for Towns and Communities, is set out below and formed the basis of the Rainham Compass Programme;

"The ambition is that Rainham will be a green place of **culture, commerce, community and beauty** of which local people will be proud."

1.7 A number of goals for Rainham were developed to guide the delivery of the vision and to assess the Council's and its partners' progress on taking forward the regeneration of the Rainham area. These goals, set under four themes, are that by 2020 Rainham will be a place where:

#### Culture

- the community is valued and is proud of Rainham the place
- there is a historic thriving centre that reconnects people with the heritage of the place
- there is access to a wide range of high quality cultural activities and facilities including libraries and parks

#### Commerce

- the community has the skills, talents and opportunities to improve their quality of life
- that businesses are supported and encouraged to invest in creating good local jobs

#### Community

- the community including young people and older people are able to engage in a range of locally based activities
- people adopt healthy lifestyles and have access to high quality housing and health facilities
- the community feels safe
- there are excellent transport links and accessibility, knitted together in a network of green space and routes
- educational attainment is high at school and beyond into further and higher education

#### Beauty

- the benefits of the extensive riverfront and green spaces are maximised for the community including restoring links between the Thames and Rainham
- the environment is restored to create the highest quality spaces in London with Wildspace at its heart
- local people have the opportunity to explore and understand the natural environment
- 1.8 These four themes of culture, commerce, community and beauty were developed and applied to the wider Rainham area, but with specific relevance to the four different geographic areas of the wider Rainham area. These were set out in the June 2009 Cabinet report and in Rainham Compass document as follows;

#### Rainham Village

The wish to preserve and add to the attractive heritage of the Village and enhance the quality of life by providing an improved and safer local environment, enriched by educational and cultural opportunities for everyone.

#### • Rainham Enterprise

Centred on the opportunities afforded by CEME, we wanted to offer more training for local people to help them take advantage of the economic development of the Thames Gateway region. The ambition was to create

thousands of high value jobs for local people and building an infrastructure to support local businesses is a priority.

#### • Rainham Community

Focussing on the communities to the west and north of Rainham Village, we would aim to create a greener environment with high quality homes for local people. In addition, we wanted to improve public transport and increase local opportunities to access first class education, health and other local facilities.

#### • Rainham Riverside

Creating high quality public spaces and easy access to the beauty of the Thames and Riverside area was at the heart of our vision to develop Rainham as an attraction in its own right. Supported by partnership work and multi-million pound investment, we aim to boost the local economy based on the area's environmental heritage.



**Rainham Marshes** 

#### 2. Delivery of the Programme

A key component of programme and project delivery was extensive consultation and engagement. Projects, having been identified and developed through extensive consultation on the overall Compass vision, were then further consulted upon on during the detailed design and delivery stages to ensure a fit with residents and businesses aspirations. A number of projects were substantially shaped by consultation and user engagement.

Examples include:

The transformation of the unpopular Mardyke Estate into the Orchard Village where the design principles have been developed in collaboration with the local community and stakeholders to establish the key features of the community's regeneration with 87% of residents approving the plans and on-going development.



The Rainham Walkway was consulted upon on two occasions and the abiding comment was that all age groups felt the existing covered walkway was dark, uninviting and engendered a fear of crime against the person. The key comment was that the walkway should be demolished and opened up and made brighter. The subsequent re development created an open, well lit space which is now a well used and popular thoroughfare and open space. At the time of the consultation only 28% of residents felt safe in the area by 2013 55% reported feeling safe.

The Rainham Traffic Management scheme. Traffic congestion was a historic issue in Rainham's medieval street layout and 95% of residents agreed that this was an issue and that proposals to address this were necessary The final design options were again consulted upon intensively, initially globally then with specific stakeholder groups particularly the Rainham shopkeepers for whom congestion and lack of parking were seen as constraints on trade. Three options were presented and the preferred option with 71% support, including that of the shopkeepers was implemented.

Rainham Hall and Gardens have been particularly extensively consulted upon. The garden restoration successfully engaged the local community and utilised design and construction input from local volunteers and pupils from Rainham Village

Primary School. Further consultation in support of the HLF bid to has created a Community Advisory Panel comprising of representatives from 30 local community groups, schools and stakeholders. The key objectives for local engagement are to develop in partnership with local community groups and organisations a range of regular activities and events so that Rainham Hall becomes a favourite visitor attraction and community resource. An educational programme in partnership with local primary schools and adult education providers. Training opportunities for young people from the local area, working with local partners. A mixed programme of events in partnership with community groups to provide the means for a diverse audience to engage with the property. Diversify volunteers and increase opportunities for involvement. Provide opportunities for learning and engagement throughout the development and delivery of the project.



The Compass Programme also produces a quarterly newsletter detailing progress on projects, events and information, distributed to all residents and businesses and available in print and electronic format. Regular e- updates are also circulated.

The following section highlights the significant progress made in the first four years of this on-going programme, assessed against the recommendations included in the original June 2009 Cabinet Report.

Re	ecommendation	Progress
1.	Approval of the vision for Rainham that it will be a green place of <b>culture</b> , <b>commerce</b> , <b>community</b> and <b>beauty</b> of which local people will be proud	Rainham Compass Programme vision was approved by the Cabinet in June 2009. Further consultation was undertaken on this vision and in the subsequent delivery of projects
2.	Development of supplementary	The Council is working, in partnership

planning guidance based on the Local Development Framework	<ul> <li>with the GLA on the development of the Mayor's London Riverside Opportunity Area Planning Framework, ensuring that the Council's land use, transport, housing and design objectives are embodied in the OAPF.</li> <li>Rainham and the Riverside are also identified as key strategic areas of housing and economic growth for London in the Mayors London Plan, The Mayors Vision 2020 and the Mayors draft Housing Strategy and it is expected that this will be reinforced in the forthcoming Mayors Further Alterations to the London Plan.</li> </ul>
3 The building of a new library and community building	
a Building a new library, community learning facility and community space, funded by the Development Corporation, Havering College and the Council	The new £7.1 million Rainham Library and Lifelong Learning Centre, 16 apartments and civic square has secured full funding, has achieved planning permission and is under construction with completion and opening due May 2014.
b Disposal of Rainham Library site be sold to the Development Corporation and that the receipt for the sale of the asset be ring- fenced and used to fund the building of the new library	Following the demise of the Development Corporation and the transfer of its assets and liabilities to the GLA, a series of complex negotiations took place regarding the funding and development agreements and transfer of property.
c Fitting out the library space, funded from the Capital programme for cultural services and the sale of the existing library site	These have been successfully concluded and the old Library Building and the adjacent former Social Services building are scheduled to be jointly marketed in 2014 as a high quality residential development opportunity subject to the necessary planning consents. Part of the capital receipt is to be allocated to fund improvements at the Rainham Village School Children's' Centre.
	£1million fit out costs allocated to the Library fit out. Existing library site to be marketed in 2014.
4 Establishment of a new interchange at Rainham Station at a cost of	£1.2 million capital funding secured from the Community Infrastructure Fund, and

	£1,050,000 to be funded by the Community Infrastructure Fund.	an additional £300,000 from the LTGDC to fully fund the scheme. Interchange successfully completed to design and budget and operational as of September 2011 with buses stopping to
		set down and collect passengers.
5	Engaging and consulting with residents and interest groups to further develop designs and proposals for the library, learning centre, community facilities and interchange.	Consultation completed and where appropriate comments incorporated into scheme designs. Including the new childcare provision.
6	Redesign and construction of the Rainham Village to 'Tesco' car park walkway to improve the links between the car park and the village with high community safety standards, funded by the London Thames Gateway Development Corporation	Funding secured from the Development Corporation and London Development Agency (LDA). New walkway and public open space with "Railing Hall" art installation completed and opened October 2010.
7	Creation of a new civic square between Rainham Hall and the station integrated with the design of the new Library to be funded by the Development Corporation	The Civic Square is part of the overall Rainham Library and Lifelong Learning Centre scheme and will complete in May 2014. The design context and extent of the civic square will be enhanced by the proposed public realm improvements to the Rainham Station Forecourt.
8	Engaging and consulting with residents and interest groups to further develop designs and proposals for the walkway and civic square.	Consultation completed and where appropriate comments incorporated into scheme designs. Further programme of community engagement being developed with RSPB and Land Trust
9	Delivering a traffic management scheme to move to one way traffic flow and short term parking on Upminster Road South through the extension of Viking Way.	The Rainham Traffic Management Scheme secured full funding from Transport for London (LIP) £1.2 million, GLA £400k and Veolia North Thames Trust £100k. Detailed consultation, in particular with local shopkeepers, identified a preferred option, including the pedestrianisation of
		the area around the War Memorial to create a new public space and the

	creation of 16 new shoppers parking
	bays outside local shops.
	Scheme completed and operational December 2012
10 Working in partnership with the National Trust and local community to implement an improvement scheme to Rainham Hall Gardens, funded by a Thames Gateway Parklands grant.	Funding secured from Thames Gateway Parklands fund of £230k and Veolia North Thames Trust £60k. The garden restoration successfully engaged local community and utilised design and construction input from local volunteers and pupils from Rainham Village Primary School.
	Gardens restoration completed October 2011. Gardens are not open on a regular basis at present, while restoration and construction work to the Rainham Hall buildings is in progress. However, the gardens are used as a regular venue for the Rainham Christmas and Summer Fayres and art events.
	This successful project encouraged the National Trust, with Council support, to successfully bid for £1.5million to undertake the restoration of Rainham Hall and its transformation into a mainstream NT heritage attraction open seven days a week. These works include the conversion of the Coach House to incorporate a shop, café and educational / events space and are due to be complete in March 2015.
11 Expanding provision in cultural activities as a result of previous Cabinet decisions resulting in benefits to Rainham.	On-going support to RAVE to develop a programme of events including Christmas and Summer Fayres is continuing.
	Cultural provision is being enhanced particularly through the National Trust programme of events being developed for Rainham Hall, including discussions with the Royal Opera House to extend programmes and performances to Rainham Hall.
12 Establishing a Rainham Nature Park on Rainham Marshes, to the north of	Rainham Nature Park was one of the outcomes of the Wildspace Rainham to

European Regional Development Fund to implement the early stages of the Wildspace Rainham Gateway Greenspace project in 2009 and 2010 Greenspace project in 2009 and 2010		the A13, subject to satisfactory resolution of the management and funding arrangements.	the River regeneration programme, funded by European Regional Development Fund (ERDF), the Development Corporation, LDA, Veolia North Thames Trust and Thames Gateway Parklands. By early 2012, 23.5 hectares of open space south of the village had been landscaped to permit controlled public access and appropriate conservation management. In 2010 the land was declared a Local Nature Reserve to be managed by the Council's Parks service once a second phase of works, again funded by Veolia Trust, has been completed in early 2014. The site also benefits from DEFRA Higher Level Stewardship funding for conservation management for a 10 year period until 2020
European Regional Development Fund to implement the early stages of the Wildspace Rainham Gateway Greenspace project in 2009 and 2010 Greenspace project in 2009 and 2010	13	at Rainham Marshes to the south of the A13 to the Royal Society for the	to the south of the A13, part of the Inner Thames Marshes SSSI, was leased to the RSPB in January 2010. It will be managed as part of the wider RSPB Rainham Marshes Nature Reserve. Access improvements and farm infrastructure were delivered as part of the Wildspace Rainham to the River project. Additional work, funded by Veolia Trust, will be delivered as part of the Rainham to the River phase 2 in
Ferry Lane, the reclamation of brownfield land, sustainable drainage, additional flood storage capacity, water course restoration, the establishment of grazing marsh and the control of invasive species	14	European Regional Development Fund to implement the early stages of the Wildspace Rainham Gateway	regeneration programme A project to promote economic development and inward investment in Rainham by providing access to open space and nature, opportunities for walking and cycling, the reconstruction of part of Ferry Lane, the reclamation of brownfield land, sustainable drainage, additional flood storage capacity, water course
15 Implementing grant funding agreements with the LondonThe Rainham to the River regeneration programme was successfully completed	15		

16	Development Agency, Thames Gateway Parklands Fund and European Union of £2.677million for the delivery of the Wildspace Rainham to the River project appointing contractors in line with EU procurement rules Assessing the technical feasibility of locating water based recreation including sailing near to Coldharbour point.	between 2008/09 and 2010/11through the appointment of a design team and contractor in line with EU procurement rules. A second phase of this project, funded by Veolia Trust, will be delivered in 2014. Technical feasibility study completed June 2011. Report concluded that it is technically possible to build a water sports facility at Covington Jetty. A range of options identified ranging from a simple slipway with an estimated cost of £1.2million to an option including sheltered pontoon moorings, clubhouse, welfare facilities and vessel storage costed at £3 - 4 million. The study was undertaken in consultation with the Rainham Sailing Club. No available funding sources have been identified to date. However, the Mayor's Thames Festival are seeking to include Rainham Marshes and Village in next year's festival which would require either a temporary or permanent landing stage
17	Progressing a new health centre and new school on the Rainham School site for the benefit of Rainham.	festival. Although termination of the Building Schools for the Future funding stream and cut backs to the Primary Care Trust budgets made this scheme unachievable in the form set out in the 27 <sup>th</sup> May Cabinet report, DfE funding was secured for the refurbishment of the primary school buildings and creation of new classroom space, and for a new children's' centre to be integrated into the school. Project is now complete and operational as of January 2011. Discussions are continuing with a consortium of local GPs to enable the development of a new GP surgery and clinic on a site in Rainham Village.

18	Supporting the development of a new southern campus for Havering College including a first phase of a new Construction Training Faculty.	Planning permission has been granted for a new Havering College Southern Campus. The first phase of this campus, Havering College Construction Training faculty, has been delivered and has been in operation since September 2009. Since 2009, funding cuts and government agency reform has delayed the raising of development finance, though the College have developed a forward strategy and the Southern Campus at Rainham remains an objective.
		Officers continue to work with the college on a range of opportunities to deliver the next phase of the southern Campus to support training and employment opportunities for local people and apprenticeships.
19	Taking forward the establishment of a new station on the c2c rail line at Beam Park.	A new station at Beam Park is the key catalyst for the successful high quality development of Beam Park and the adjacent employment sites. The Council is the formal sponsor of the new station scheme and has secured the support of DfT, TfL, GLA and prospective train operating companies who are currently bidding for the re franchise of the service. The Invitation to Tender for the rail franchise includes an obligation on the successful bidder to operate a new station.
		£300k has been secured, through the Tesco distribution centre legal agreement attached to the planning permission (S106 agreement), to undertake work to take the proposed station to a detailed design stage. A further £150k has been confirmed for 2014/15 has been allocated from TfL LIP to develop this design work further, with a further two years funding to be approved.

20	Continuing work with partner organisations e.g., London Development Agency, Learning and	Network Rail have been contracted, by the Council, to carry out the work and commenced work in December 2013 with an anticipated final preferred option report delivered by May 2014. National and regional government have undergone a number of reforms since 2010. The LDA and LTGDC have been
	Skills Council, CEME, the Development Corporation and Havering College and other agencies to develop strategies and projects able to deliver the Rainham Compass objectives.	abolished with their functions being incorporated into the GLA. The Learning and Skills Council has been replaced with the Skills Funding Agency. Officers continue to work closely with these and other agencies to secure the regeneration of the London Riverside and Rainham.
21	Supporting the London Development Agency to secure investment and bring over 1,000 high quality jobs to the Beam Reach sites and provide	The former LDA managed development sites and the CEME estate have transferred to the GLA.
	move-on accommodation for CEME Innovation Centre.	The Council continues to support and work with the GLA to secure development, most recently on securing the successful development of the Tesco distribution centre on Beam Reach 5 which has generated 800 new jobs.
		The Council promoted the job opportunities through Job Centre + targeting local applicants and arranged a series of briefing sessions and additional help and advice for Havering residents hoping to apply through Havering College.
		Officers recently supported a bid by CEME to the London Enterprise Panel, Growing Places Fund for £5 million capital to develop a new business innovation centre and move on accommodation to support a growing demand in the area.
		This bid was unsuccessful in this round, missing approval by one place but impressed the GLA and LEP sufficiently for them to invite CEME to resubmit their proposals for future funding.

22	Supporting the development of Beam Reach Business Parks.	The Council and the then LDA formed the Beam Reach Marketing Group to oversee the promotion and marketing of the Beam Reach sites. This group was particularly successful in attracting occupiers to the Beam Reach 8, Easterpark development which is now fully let, and in guiding the Tesco distribution centre development to fruition.
		The ownership of the major Beam Reach employment sites and the Beam Park residential site are now with the GLA. These sites are of strategic importance for the economic and residential growth of Havering and Barking and Dagenham.
		In order to secure early and appropriate development of the sites it is proposed that the GLA, Havering and Barking and Dagenham convene a high level London Riverside Strategic Board, chaired by the Deputy Mayor for Housing, Land and Property to oversee the work of defining delivery objectives and bringing sites forward.
23	Continuing support for the London Riverside Business Improvement District (BID)	The Council continues to support the London Riverside BID, and the BID was successfully re-elected for a further 5 year term in March 2012.
		Officers are working closely with the BID to monitor and improve services set out in the Baseline Agreement, and work with the BID in implementing environmental improvements, crime prevention measures and the proposed adoption of Salamons Way as well as identifying funding opportunities.
		Recently officers have been working to engage the BID at a high level with the GLA, TfL and other agencies in pursuing the strategic regeneration of the wider London Riverside area.

3. In the four years since its inception the Rainham Compass programme has delivered on all [23] of the recommendations relating to specific projects and initiatives as set out in the June 2009 Cabinet report. Alongside the main programme of projects identified in the report significant additional regeneration activity has been undertaken and is continuing throughout the Compass area. Further details are set out below in the four geographically themed Rainham Compass areas.

#### 3.1 Rainham Village

"We want to preserve and add to the attractive heritage of the Village and enhance the quality of life by providing an improved and safer local environment, enriched by educational and cultural opportunities for everyone."

The Council has been successful in attracting funding from two rounds of the Mayor's Outer London Fund (OLF) to undertake physical, cultural and economic development activities within Rainham Village.

OLF Round 1- Secured £220,000 for a programme of events and initiatives designed to support Rainham Village as a district centre, developing and enhancing its retail and heritage offer. These included:

- Heritage events designed to engage local residents and particularly young people and children with the rich history of Rainham. A number of events were held at different locations within the Village and served as a precursor to the development of a Heritage Trail.
- A Heritage Trail has been installed marked by 12 bronze plaques set into the pavements marking the historic development of trade and commerce within Rainham Village.
- Financial and in kind support to Rainham Association for Village Events (RAVE) to develop a broader and more engaging event. This included capital funding for new Christmas lights reflecting a heritage theme.
- A Shop Local campaign to promote local businesses and shops using bespoke shopping bags and z-card directories to be distributed by local shops, encouraging local residents to utilise the local offer. This was linked with the production of promotional material for the historic attractions of the Church, Rainham Hall and Rainham Marshes.
- Love your High Street project designed to complement the on-going shopfront improvement scheme with specialist visual merchandising organisations commissioned to work with shop keepers to improve their displays in the run up to Christmas
- Capital support to the Wildspace Trackway and public realm works within the Village Centre
- Support to the London Riverside BID to organise business to business events and produce promotional material in preparation for their re ballot.



Wildspace Trackway

OLF Round 2 – Secured a further £900,000 for capital projects in Rainham, which included;

- £450k contribution to the public realm elements of the Rainham Traffic Management Scheme including the creation of shoppers parking bays along Upminster Road South.
- £245k to Rainham Station Forecourt, scheme to improve the environment and appearance of the existing station forecourt and integrate it into the public realm works of the new Rainham Library.
- ROYAL's enterprise scheme. £80k capital contribution to a project to create additional space within the ROYALS building and £20k revenue support to deliver activities targeted at developing and fostering youth enterprise in Rainham
- Shopfront Improvements with an additional £85k capital contribution to the successful English Heritage funded scheme to deliver a further six shopfront improvements and add to the total of 14 historic shopfronts improved previously.
- Rainham Library £20k contribution to fit out costs to provide heritage themed blinds and floorcoverings.

At Rainham Hall, following the successful restoration of the gardens, the National Trust have prioritised Rainham Hall for restoration and development as a mainstream National Trust visitor attraction, including shop, café and event space. The Hall is one of very few National Trust properties in the region and they are keen to increase and diversify their membership in east London. With Council support the Trust have secured £1.5million Heritage Lottery Funding funding and a further £500k from Veolia Trust to deliver the project by 2015. This will be a pivotal project in creating a major heritage tourism attraction around Rainham Village and the Marshes and supporting the growth of the local economy.





ROYALS Enterprise Scheme.



Cold Blooded Shop Front Scheme

## 4.0 Rainham Riverside

"Creating high quality public spaces and easy access to the beauty of the Thames and Riverside area is at the heart of our vision to develop Rainham as an attraction in its own right. Supported by partnership work and multi-million pound investment, we aim to boost the local economy based on the area's environmental heritage."

Since 2009 the Council has continued to lead in the establishment of the Wildspace project and to create high quality public spaces at Rainham Marshes and alongside the River Thames. The Council has taken a leading role in the Wildspace Board and Steering group and has more recently established a Wildspace Partnership Board, chaired by the Leader of the Council and a Wildspace Advisory Board. Key partners in the development of this regional visitor destination opportunity are: RSPB, Veolia ES plc. Veolia North Thames Trust, Port of London Authority, Environment Agency, Natural England and the GLA.

There have been some significant achievements which are turning the strategy for Wildspace into reality such as;

- Funding for the entire site totalling c£25m
- The establishment of the RSPB Rainham Marshes Nature Reserve
- The Purfleet Environment and Education Centre
- Rainham to Purfleet Path
- Rainham Marshes Local Nature Reserve
- Rainham to the River to the River access improvements to the River and Marshes
- Rainham Trackway linking Rainham Village and the station directly into the marshes through an innovative high level walkway
- Mardyke Bridge

- Three Crowns Open Space
- Nature Improvement Area status

#### 5.0 Rainham Community

"Focussing on the communities to the west and north of Rainham Village, we aim to create a greener environment with high quality homes for local people. We also aim to improve public transport and increase local opportunities to access first class education, health and other local facilities."

- Orchard Village The £140 million phased demolition, new build and refurbishment of the Mardyke Estate to provide 547 new high quality homes continues along with a £500k community regeneration programme providing skills and enterprise training to tenants. Completion scheduled for 2016.
- Dovers Corner Following the withdrawal of Weston Homes from their 700 unit, predominantly 1 & 2 bed flats, developers are showing a renewed interest in the site for low density family houses. and the Council is liaising with potential developers and is exploring whether it could offer assistance in the on-going site assembly process in order to secure development for low density residential development of family houses.
- New Plymouth and Napier Houses Council investment of £1.5 million to bring 88 flats up to decent homes standard ensuring that every flat in the block has a new kitchen and new bathroom with the aim of completing work by summer 2014. Work started on internal redecoration of communal landings and stairwells to both blocks. Specialist contractors have been appointed with the input of the residents group New Visions, to work on ambitious residential design project to install Winter Gardens in every property. A parallel programme of community engagement is being developed including skills and job ready training.
- Former Carpetright Site Construction on the largest Passivhaus development in East London has commenced and will provide 52 affordable homes of 26 x 4 bed houses, 8 x 3 bed houses, 12 x 2 bed apartments and 6 accessible flats. The Circle Housing Group and Climate Energy Homes scheme features amenity space, car and cycle parking, landscaping and a pumping station. The buildings use an ecoTECH building system that delivers a factory built timber frame to site complete with triple-glazed windows and doors.
- Beam Washlands This is an Environment Agency led enhancement of the 53ha Beam Washlands that straddles the border between Havering and Barking and Dagenham adjacent to the Orchard Village. The project is a key part within a wider Green Grid ambition to connect the Beam Valley to the river Thames for 40,000 people for the first time in 90 years. The project links fragmented communities and has engaged local groups and people with education and volunteering opportunities in the design and implementation stage. It has created and improved access networks, improved leisure and recreation opportunities, and delivered health benefits and Biodiversity Action Plan targets. Scheme was completed and opened in summer 2012.

## 6.0 Rainham Enterprise

"Centred on the opportunities afforded by CEME, we want to offer more training for local people to help them take advantage of the economic development of the Thames Gateway region. Creating thousands of high value jobs for local people and building an infrastructure to support local businesses is a priority."

- 6.1 London Riverside Business Improvement District. The Riverside is important to both Havering and London as a major employment area and with the largest reservoir of brownfield industrial land in London it is important for securing growth in London's economy. Changes to NNDR and Council funding will also raise the profile of the area's potential as a business growth area and the Council as a business friendly authority are supporting the areas development. The BID has proven to be an effective and successful business led economic and regeneration organisation that is having a positive effect in the area. Headline achievements over the past six years are:
  - Working in partnership with the Council's Regeneration Team to secure £1.18 million of additional funding for the area and to set up a Liftshare project and deliver tailored employee training
  - A significant fall in levels of crime through the installation of CCTV, radio links and Number Plate Recognition cameras, mobile security patrols, close cooperation, including shared intelligence, with local police has reduced crime.
  - A series of environmental initiatives, including deep cleaning of industrial estates, removing and preventing fly tipping and regular litter patrols have much improved the environment in which businesses operate.
  - Working with local businesses to form a management committee for Salamons Way to represent local interests during a potential adoption process.
  - As part of its role as a combined representative and advocate of local business the BID has successfully engaged with statutory agencies, including the Environment Agency, GLA and TfL to secure improvements and to take enforcement action against bad neighbour firms and make the business case at strategic forums.
  - Before the BID was in operation, 70% businesses in the area stated that they had significant problems with security, fires, fly tipping, the general environment and the ability to attract and retain staff.
  - The successful ballot reflects how well the BID is regarded amongst their constituent businesses 72% (on a 46% turnout) voted to return the BID for another five years.
- 6.2 Centre of Engineering and Manufacturing Excellence Continued working with CEME is a vital part of the vision for the area. The CEME centre is recognised as a world class research, business support, education and training campus with a focus on engineering, manufacturing and technology clusters. New additions to the campus including the High Speed Sustainable Manufacturing Institute and the planned ELUTEC Academy, which specialises in educating young people in manufacturing, engineering and production design have enhanced the reputation of CEME as a focus for innovation and enterprise. CEME is already home to a successful Innovation Centre run by Oxford Innovations which operates at or near capacity. CEME is seeking funding with support from the Council and the BID to

provide additional start up and early stage accommodation. This would help meet the demand for space from innovative small businesses, particularly those making their first move from a home based environment to office space and are attracted to a successful centre with a proven track record of delivery to the business community.

- 6.3 Wildspace units –This project delivered the high quality refurbishment and conversion of obsolete warehouse units into new high specification and flexible business units with a distinctive external appearance, which set the standard for new business accommodation in the London Riverside. Units are now all let and occupied.
- 6.4 Salamons Way This is being undertaken with the assistance of the London Riverside BID and local businesses to utilise highway acts mechanisms aims to bring Salamons Way, a private road, up to a standard of repair that would enable the Council to adopt and maintain and enforce against illegal parking and other activities. Salamons Way is current in a very poor state of repair and unregulated which has led to the growth of bad neighbour activity, which combine to make the area a challenging environment for existing businesses to operate. The areas appearance projects a poor image of the London Riverside employment areas.

#### 7.0 Next phases of the Rainham Compass Programme.

#### Partnership

- 7.1 It is important to recognise the important role Rainham and the London Riverside plays in a range of strategies of regional and national organisations. Most notably it has a high profile within the Mayor's London Plan, the Mayor's Vision 2020, the Mayor's London Riverside Opportunity Area Planning Framework, and the Mayor's Draft Housing Strategy. Within all of these strategies Rainham and the London Riverside are acknowledged as being principle poles for growth, contributing to London's economy through opportunities for business growth, investment and job creation and able to deliver significant amounts of high quality housing to London's residential stock.
- 7.2 The strategic importance of London Riverside has allowed the regeneration of Rainham to continue over the last 5-10 years with funding and support from strategic partner organisations. This has established a multi-agency programme with involvement of a wide range of partners currently including the Greater London Authority, London Enterprise Partnership, Transport for London, DfE, Network Rail, National Trust, English Heritage, CEME, London Riverside Business Improvement District, Skills Funding Agency, Jobcentre plus, Havering College, RSPB, Veolia Trust, private and voluntary sectors and the local community. This partnership approach has brought in excess of £100 million to the area. These crucial investments are made by these organisations because of the strategic fit Rainham has with their investment priorities, and will continue to be essential to realise the comprehensive regeneration opportunities of Rainham and the London Riverside.
- 7.3 An effective partnership approach will be the key to securing timely development and to that end the Council, the GLA and Barking and Dagenham are developing a governance structure led by a high level London Riverside Strategic Board, chaired

by the Deputy Mayor for Housing, Land and Property to give high level support in defining delivery objectives and bringing sites forward. The Council has entered into a business rates pooling arrangement in partnership with LB Barking and Dagenham and Thurrock, this agreement requires the three boroughs also to work closely together in pushing forward joint strategic regeneration initiatives.

#### **Rainham Enterprise**

- 8.0 We are working with the GLA to in secure development on the remaining areas of major GLA owned employment brownfield sites, including, Beam Reach 5, 6, and 8, Marsh View and Salamons Way.
- 8.1 We continued close working with the London Riverside BID to identify business growth and support opportunities. We support the on-going programme of environmental and amenity improvements to deliver a much improved environment for businesses to operate in and through perception change promote the Riverside as an attractive destination for inward investment.
- 8.2 Alongside the BID we are working with TfL to deliver orbital bus services, including the necessary physical infrastructure, into and within the London Riverside employment areas. The current lack of which is a significant brake on the ability to firms to recruit and retain employees, particularly young people, and a deterrent to potential inward investors.
- 8.3 Lastly we continue to work with CEME to capitalise its potential as a hub for high value and green industries. Specifically supporting CEME to secure funding and deliver additional start up and early stage business accommodation.

#### **Rainham Village**

- 9.0 A continued priority will be the transformation of the Historic Rainham Village into a major regional level heritage and leisure tourism attraction. We are working with the National Trust to deliver the HLF funded scheme to create a mainstream National Trust visitor attraction around Rainham Hall. On the back of this seek to transform the retail offer within the Village by building on the economic opportunities a heritage economy presents.
- 9.1 To help ensure Rainham is a thriving community, we will continue to develop Rainham Village into a community hub, centred around the facilities being provided in the new Rainham Library and Rainham Hall. We are supporting local GPs in securing a site and funding for a new surgery and clinic in the Village.
- 9.2 We will look to continue to develop a range of public realm improvements and secure funding, including the extension and refurbishment of Creekside Park.
- 9.3 We are now preparing a detailed design brief for the development of old Library Building and the adjacent former Social Services building, scheduled to be jointly marketed in 2014 as a high quality residential development.



The new Rainham Library



## **Rainham Marshes**

10. A further priority will be the transformation of the Rainham Marshes into a major, regional level leisure tourism attraction. We are working with RSPB, Veolia and other partnership landowners and agencies to develop the Wildspace project. This will comprise 640 hectares currently owned by the Council, RSPB, Port of London Authority and Veolia between the A13 and the River Thames. The SSSI is currently managed as nature reserve by the RSPB and the Council. A business plan envisages that the adjacent landfill, once completed and restored, will be used as informal open space and deliver several visitor opportunities to promote the visitor economy. A transport plan has been prepared to promote sustainable travel options for the locality.

## Beam Park - Rainham Community



Artist's impression of the new Beam Park Station

- 11.1 Bringing forward appropriate residential led, mixed use development proposals on the strategically important Beam Park site that reflect the regeneration priorities of the Council, GLA and Barking and Dagenham. The Council is developing its priorities in terms of housing density, mix, tenure and is considering how it might best deploy its resources to deliver and influence residential development. The Council is developing an approach with its partners which will set a framework that embodies the high quality design and amenity principles of a new Garden Suburb that creates a true family based community with fairly-priced family homes in a mix of tenures.
- 11.2 It is proposed that this is incorporated into a high quality prospectus for the site, which will build on the planning policy set out in the Mayor's London Plan, the

Council's Local Development Framework and the emerging GLA Opportunity Area Planning Framework, and the 2013 GLA SHLAAR work, to set out a vision for a new garden suburb with the following key features;

- A very high proportion of family housing, at a range of densities from 70 to 90 units per hectare, with smaller homes at higher densities suited to couples and single people around the new Beam Park Station
- A mix of private rented units and homes for sale, including the potential for self build and live / work homes.
- A generous provision of nature corridors and parks, to provide the garden suburb with an open and healthy ambiance
- New schools and community facilities reflecting the aspirations of a new community.
- A high quality design which reflects the local heritage particularly at Rainham – and makes a vibrant and stimulating contribution to the local area
- Local retail provision
- A high standard of environmental sustainability
- Efficient public transport links to central London, Rainham, Dagenham and Romford including a new Beam Park rail station.
- 11.3 Innovative approach to local housing. There has been slow progress made in securing development over the last 10 years and in the prevailing current economic climate coupled with an urgent need for new homes, it is considered that a fresh approach may be warranted in order to achieve early and sustainable regeneration of the site, ensure appropriate scale and density and that local people have a priority in the allocation of new housing opportunities and to ensure a mix of housing, in terms of type, size and tenure, best matched to the needs of Havering residents and the regeneration and growth aims of the Council. Also to maximise the Council's control over the allocation to, and on-going management of, new homes so as maximise rehousing opportunities for local people, maintain high management standards and avoid large tracts of buy-to-let housing characterised by fragmented ownership, poor management and the housing of homeless/vulnerable families from outside-of-Havering who may place unsustainable pressures on local support services.
- 11.4 The development of this site will be supported by a range of community facilities and transport infrastructure including;
  - The delivery of key elements of transport infrastructure necessary to support appropriate levels of residential and commercial development along the A1306 and within the industrial areas, and also link existing poorly served communities to emerging opportunities. In particular completing design work for the new Beam Park Station and developing a funding strategy to implement the proposal.
  - Working with TfL to deliver orbital bus services, including necessary physical infrastructure, into and within the London Riverside. The current lack of which is a significant brake on the ability to firms to recruit and retain employees, particularly young people, and a deterrent to potential inward investors.
  - Social infrastructure. The full development of Beam Park and the A1306 sites will be at the scale of a new community of 4,000 homes. There will be a need for a

phased provision of two new 3 form entry primary schools and a new secondary school. An estimated further 5 GP practices would be required housed in a single building / polyclinic. There is an existing requirement for a leisure centre to serve the south of the borough and this need will increase with new developments.

**REASONS AND OPTIONS** 

#### Reasons for the decision:

- 12.0 Rainham Compass, in its first four years of delivery has successfully delivered major investment in its physical environment and infrastructure. Most of these schemes are completed, whilst other elements are at advanced contractual and development stages.
- 12.1 It is envisaged that the next phase of the Rainham Compass programme will focus on securing family housing and employment development opportunities along the A1306 and Beam Park and on Beam Reach 5 & 6 improving the housing and employment prospects of local people. Work will also continue with TfL to improve the transport within and through the London Riverside and its communities and with a range of partners to ensure that the right level of community facilities are delivered to support the local community

#### Other options considered:

13. The Council, as part of its on-going management of the Programme constantly seeks to improve delivery with various options considered throughout the Programme. These include various options considered as part of the initial scoping of the Programme prior to the original June 2009 Cabinet Report.

IMPLICATIONS AND RISKS

#### Financial implications and risks:

13. This report is primarily reporting outcomes against plan, and has no specific financial implications. Moving forward, once infrastructure plans are complete, programme spend will largely be capital and it is envisaged, externally sourced through partnership working.

#### Legal implications and risks:

14. Legal implications will be identified as specific projects are taken forward.

#### Human Resources implications and risks:

15. It is not envisaged that the Programme will require additional staff resourcing, however if required, employment of new staff will follow the Council's human

resources policies. In addition as a key local employer the Council will work closely with the community and other local businesses to ensure that practical opportunities for skills development and employment experiences are available and actively promoted

#### Equalities implications and risks:

- 16 The Rainham Compass regeneration programme is expected to have a significant positive impact on local residents and businesses over its 20-year implementation period.
- 16.1 The implementation of the programme has already improved and will further improve the quality of life, health and well-being of Harold Hill residents across all protected characteristics, particularly older people, disabled residents, children and young people, socio-economic and other vulnerable groups.
- 16.2 Some of the positive equality and diversity outcomes from the programme, include;
  - Reduced social and economic exclusion
  - Improved community cohesion and enhanced community spirit
  - Improved green spaces and the urban realm
  - Created new and affordable housing solutions for local people
  - Improved education and training facilities
- 16.3 The Programme will continue to align to the Rainham Compass Equality Analysis report 2012-15, which will be reviewed as required. Any potential/likely negative impact is identified and addressed as part of individual projects' management and monitoring arrangements. Where required, relevant projects within the programme will continue to be subject to separate Equality Analyses.

#### BACKGROUND PAPERS

**Background Papers List** 

None

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# Agenda Item 7

# The Mayor of London's Housing Zone Programme

# Briefing for the Rainham & Wennington and South Hornchurch Working Party

# 1. Introduction: The London Housing Strategy

The Mayor of London has a responsibility for providing an overall strategic plan for housing in the capital. A key part of this is the development of new affordable housing.

The draft London Housing Strategy published in April 2014 identifies the housing pressures being faced in every part of London, including the outer boroughs such as Havering. The numbers are large:

- in the last six years, London has grown by 600,000 people
- by 2020, the total population is estimated to top 9 million
- there is a need to build at least 42,000 homes a year in London.

While Havering shares many characteristics with areas outside of the M25, and the low density and green environment is to be treasured, it is absolutely clear that the Greater London Authority, which enacts the Mayor's policies, and developers alike see Havering as an area for growth. It is vital the Council plays a role in guiding this growth to maximise the benefits for local people.

# 2. Recognising the important role of the London Boroughs: Housing Zones

The draft London Housing Strategy recognises that the London Boroughs have very legitimate concerns about the character and scale of local development. The Boroughs clearly have a dual role in enabling new development opportunities to come forward while at the same time promoting the highest quality of new housing to meet local need.

It is to be welcomed that the Mayor, in the draft London Housing Strategy, is clearly in tune with Havering Council's emphasis on high quality homes which add to the fabric of the borough and are in keeping with the locality. The Strategy states, 'We also have to ensure that the new homes we build are inspiring for current and future residents, that they are set in attractive neighbourhoods and vibrant town centres, and are well connected to jobs... [They should be] high quality homes that perform well for their occupants, that stand the test of time and that complement London's rich architectural history'.

The London Housing Strategy includes what is arguably the most significant opportunity in a generation for London Boroughs to pro-actively participate to such a large degree in the shaping and development of their neighbourhoods through the development of new housing. This is the Housing Zone programme.

# 3. What are Housing Zones?

Housing Zones, heralded in the London Housing Strategy, were formally launched on the 30 June 2014 with the publication of the Housing Zones Prospectus inviting bids from London Boroughs.

Housing Zones are areas where home building will be accelerated by close partnership working between boroughs, land owners, investors and builders. They should be a designated part of a borough in which investment could spur on the development of at least 1,000 new homes on brownfield land. The time taken to get new schemes going is recognised, but the Mayor would definitely like to see new homes becoming available during the 2015-18 period.

The Prospectus is crystal clear that a Housing Zone can only proceed where the local borough is driving the programme and is putting in its own resources, in the form of, say, land holdings, capital investment and staff time. In return, the Greater London Authority, GLA, will look to provide grant for new affordable housing, repayable loans to speed up housing delivery, investment in infrastructure and more streamlined working between the different parts of the 'GLA family', for instance, GLA planners and Transport for London.

The primary aim of a Housing Zone must be the maximisation of new housing supply. Resources are not available for improvement of existing council housing stock. That said, the Prospectus recognises that Housing Zones should focus on place-shaping and creating a high quality environment for new residents, thus funding will in all probability be required for schools, community facilities, transport and energy infrastructure. Resources made available by the GLA through the Housing Zones programme *could* contribute towards these so long as the investment directly unlocks housing supply.

# 4. Investment available

In total, 20 Housing Zones will be selected across London. The Mayor is making £400m available across the 20 successful Housing Zones; broadly speaking, this consists of £200m grant funding for new affordable housing, and £200m repayable investment funding.

The uses of financial support could include:

- affordable housing delivery subsidising the building of new affordable homes, including Havering Council building and owning them
- supporting home ownership investing in shared ownership homes and other forms of low cost home ownership that enable local people to buy a home
- land remediation and site preparation where, for example, providing upfront funding for decontaminating land would enable building to start far more quickly

• infrastructure / gap funding – where, for example, providing new and/or improved transport or other infrastructure could unlock a site.

# 5. The potential for the land along the A1306 and surrounding area to form a Housing Zone

The GLA has identified the land between the southern side of A1306 and the railway line as part of the wider London Riverside Opportunity Area, that is, it is underused brownfield land on which new homes could be built. Some of this land is in the GLA's ownership. The GLA sees Opportunity Areas as prime locations for Housing Zones, but approval of a Housing Zone is not automatic and boroughs must still bid.

The Housing Zones programme provides the Council with the opportunity to be the key driver of development in the area rather than leaving it to the market to build something dramatically out-of-step with local needs and aspirations. This is potentially important as it is known that very high density schemes have proposed by developers in the past.

While building row after row of medium and high rise flats would not be in-keeping with the local community's needs and preferences, developing just semi-detached and detached houses alone would not be financially viable. Havering Council's stewardship of a Housing Zone in the area would afford the Borough a higher degree of control over what is built, by whom and for whom, ensuring a mix of houses and flats, and affordable and market properties. In addition, the Council could develop and own council homes for rent.

A Housing Zone for the area would bring funding to ensure the viability of housing development; as noted above, it is believed that this funding could be used for social infrastructure, road improvements, decontamination of sites and the strengthening of planning regimes.

# 6. Bidding deadline

London Boroughs wishing to bid for a Housing Zone in their area must submit a bid to the GLA by no later than 30 September 2014.

Jonathan Geall and Tom Dobrashian

11 August 2014

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